
ENGROSSED SENATE BILL 5051

State of Washington 57th Legislature 2001 Regular Session

By Senators Long, Hargrove, Winsley, Haugen, Stevens, Patterson, McAuliffe, Fairley and Carlson

Read first time 01/09/2001. Referred to Committee on Human Services & Corrections.

- AN ACT Relating to chemical dependency; amending RCW 70.96A.020,
- 2 70.96A.050, and 70.96A.140; and adding a new section to chapter 70.96A
- 3 RCW.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 70.96A.020 and 1998 c 296 s 22 are each amended to 6 read as follows:
- 7 For the purposes of this chapter the following words and phrases
- 8 shall have the following meanings unless the context clearly requires
- 9 otherwise:
- 10 (1) "Alcoholic" means a person who suffers from the disease of
- 11 alcoholism.
- 12 (2) "Alcoholism" means a disease, characterized by a dependency on
- 13 alcoholic beverages, loss of control over the amount and circumstances
- 14 of use, symptoms of tolerance, physiological or psychological
- 15 withdrawal, or both, if use is reduced or discontinued, and impairment
- 16 of health or disruption of social or economic functioning.
- 17 (3) "Approved treatment program" means a discrete program of
- 18 chemical dependency treatment provided by a treatment program certified

p. 1 ESB 5051

- 1 by the department of social and health services as meeting standards 2 adopted under this chapter.
 - (4) "Chemical dependency" means:

- 4 (a) Alcoholism ((or)); (b) drug addiction $((\tau))$; or (c) dependence 5 on alcohol and one or more other psychoactive chemicals, as the context 6 requires.
- 7 (5) "Chemical dependency program" means expenditures and activities 8 of the department designed and conducted to prevent or treat alcoholism 9 and other drug addiction, including reasonable administration and 10 overhead.
- 11 (6) "Department" means the department of social and health 12 services.
- 13 (7) "Designated chemical dependency specialist" or "specialist"
 14 means a person designated by the county alcoholism and other drug
 15 addiction program coordinator designated under RCW 70.96A.310 to
 16 perform the commitment duties described in RCW 70.96A.140 and qualified
 17 to do so by meeting standards adopted by the department.
- 18 (8) "Director" means the person administering the chemical 19 dependency program within the department.
- 20 (9) "Drug addict" means a person who suffers from the disease of drug addiction.
- (10) "Drug addiction" means a disease characterized by a dependency on psychoactive chemicals, loss of control over the amount and circumstances of use, symptoms of tolerance, physiological or psychological withdrawal, or both, if use is reduced or discontinued, and impairment of health or disruption of social or economic functioning.
- 28 (11) "Emergency service patrol" means a patrol established under 29 RCW 70.96A.170.
- 30 (12) "Gravely disabled by alcohol or other ((drugs)) psychoactive 31 chemicals" or "gravely disabled" means that a person, as a result of the use of alcohol or other ((drugs)) psychoactive chemicals: 32 in danger of serious physical harm resulting from a failure to provide 33 34 for his or her essential human needs of health or safety; or (b) 35 manifests severe deterioration in routine functioning evidenced by a repeated and escalating loss of cognition or volitional control over 36 37 his or her actions and is not receiving care as essential for his or her health or safety. 38

ESB 5051 p. 2

- 1 (13) "History of one or more violent acts" refers to the period of
 2 time ten years prior to the filing of a petition under this chapter,
 3 excluding any time spent, but not any violent acts committed, in a
 4 mental health facility, or a long-term alcoholism or drug treatment
 5 facility, or in confinement.
- 6 (14) "Incapacitated by alcohol or other psychoactive chemicals"
 7 means that a person, as a result of the use of alcohol or other
 8 psychoactive chemicals, ((has his or her judgment so impaired that he
 9 or she is incapable of realizing and making a rational decision with
 10 respect to his or her need for treatment and)) is gravely disabled or
 11 presents a likelihood of serious harm to himself or herself, to any
 12 other person, or to property.
- 13 $((\frac{14}{14}))$ "Incompetent person" means a person who has been 14 adjudged incompetent by the superior court.
- $((\frac{15}{15}))$ (16) "Intoxicated person" means a person whose mental or physical functioning is substantially impaired as a result of the use of alcohol or other psychoactive chemicals.
- $((\frac{16}{16}))$ <u>(17)</u> "Licensed physician" means a person licensed to practice medicine or osteopathic medicine and surgery in the state of Washington.
- 21 $((\frac{17}{17}))$ (18) "Likelihood of serious harm" means $(\frac{either}{18})$:
- (a) A substantial risk that: (i) Physical harm will be inflicted 22 23 by an individual upon his or her own person, as evidenced by threats or 24 attempts to commit suicide or inflict physical harm on one's self; 25 (((b) a substantial risk that)) (ii) physical harm will be inflicted by 26 an individual upon another, as evidenced by behavior that has caused 27 the harm or that places another person or persons in reasonable fear of sustaining the harm; or (((c) a substantial risk that)) <u>(iii)</u> physical 28 29 harm will be inflicted by an individual upon the property of others, as 30 evidenced by behavior that has caused substantial loss or damage to the property of others; or 31
- 32 <u>(b) The individual has threatened the physical safety of another</u> 33 <u>and has a history of one or more violent acts</u>.

35

3637

38 39 ((\(\frac{(18)}{18}\))) (19) "Medical necessity" for inpatient care of a minor means a requested certified inpatient service that is reasonably calculated to: (a) Diagnose, arrest, or alleviate a chemical dependency; or (b) prevent the worsening of chemical dependency conditions that endanger life or cause suffering and pain, or result in illness or infirmity or threaten to cause or aggravate a handicap, or

p. 3 ESB 5051

- 1 cause physical deformity or malfunction, and there is no adequate less 2 restrictive alternative available.
- 3 $((\frac{19}{19}))$ (20) "Minor" means a person less than eighteen years of 4 age.
- 5 $((\frac{20}{10}))$ "Parent" means the parent or parents who have the 6 legal right to custody of the child. Parent includes custodian or
- 7 guardian.
- 8 $((\frac{21}{21}))$ <u>(22)</u> "Peace officer" means a law enforcement official of
- 9 a public agency or governmental unit, and includes persons specifically
- 10 given peace officer powers by any state law, local ordinance, or
- 11 judicial order of appointment.
- 12 $((\frac{(22)}{)})$ <u>(23)</u> "Person" means an individual, including a minor.
- $((\frac{(23)}{2}))$ (24) "Professional person in charge" or "professional
- 14 person" means a physician or chemical dependency counselor as defined
- 15 in rule by the department, who is empowered by a certified treatment
- 16 program with authority to make assessment, admission, continuing care,
- 17 and discharge decisions on behalf of the certified program.
- 18 $((\frac{24}{1}))$ (25) "Secretary" means the secretary of the department of
- 19 social and health services.
- $((\frac{(25)}{)}))$ (26) "Treatment" means the broad range of emergency,
- 21 detoxification, residential, and outpatient services and care,
- 22 including diagnostic evaluation, chemical dependency education and
- 23 counseling, medical, psychiatric, psychological, and social service
- 24 care, vocational rehabilitation and career counseling, which may be
- 25 extended to alcoholics and other drug addicts and their families,
- 26 persons incapacitated by alcohol or other psychoactive chemicals, and
- 27 intoxicated persons.
- 28 $((\frac{(26)}{1}))$ (27) "Treatment program" means an organization,
- 29 institution, or corporation, public or private, engaged in the care,
- 30 treatment, or rehabilitation of alcoholics or other drug addicts.
- 31 (28) "Violent act" means behavior that resulted in homicide,
- 32 <u>attempted suicide</u>, <u>nonfatal injuries</u>, <u>or substantial damage to</u>
- 33 property.
- 34 **Sec. 2.** RCW 70.96A.050 and 1989 c 270 s 6 are each amended to read
- 35 as follows:
- 36 The department shall:
- 37 (1) Develop, encourage, and foster statewide, regional, and local
- 38 plans and programs for the prevention of alcoholism and other drug

ESB 5051 p. 4

addiction, treatment of alcoholics and other drug addicts and their families, persons incapacitated by alcohol or other psychoactive chemicals, and intoxicated persons in cooperation with public and private agencies, organizations, and individuals and provide technical assistance and consultation services for these purposes;

6 7

8

10

11

12 13

14 15

16

25

26

27

28

2930

31

3233

34

35

- (2) Coordinate the efforts and enlist the assistance of all public and private agencies, organizations, and individuals interested in prevention of alcoholism and drug addiction, and treatment of alcoholics and other drug addicts and their families, persons incapacitated by alcohol or other psychoactive chemicals, and intoxicated persons;
- (3) Cooperate with public and private agencies in establishing and conducting programs to provide treatment for alcoholics and other drug addicts and their families, persons incapacitated by alcohol or other psychoactive chemicals, and intoxicated persons who are clients of the correctional system;
- 17 (4) Cooperate with the superintendent of public instruction, state board of education, schools, police departments, courts, and other 18 19 public and private agencies, organizations and individuals in 20 establishing programs for the prevention of alcoholism and other drug addiction, treatment of alcoholics or other drug addicts and their 21 alcohol ((and)) 22 families, persons incapacitated by or 23 psychoactive chemicals, and intoxicated persons, and preparing 24 curriculum materials thereon for use at all levels of school education;
 - (5) Prepare, publish, evaluate, and disseminate educational material dealing with the nature and effects of alcohol and other psychoactive chemicals and the consequences of their use;
 - (6) Develop and implement, as an integral part of treatment programs, an educational program for use in the treatment of alcoholics or other drug addicts, persons incapacitated by alcohol ((and)) or other psychoactive chemicals, and intoxicated persons, which program shall include the dissemination of information concerning the nature and effects of alcohol and other psychoactive chemicals, the consequences of their use, the principles of recovery, and HIV and AIDS;
- (7) Organize and foster training programs for persons engaged in treatment of alcoholics or other drug addicts, persons incapacitated by alcohol ((and)) or other psychoactive chemicals, and intoxicated persons;

p. 5 ESB 5051

- (8) Sponsor and encourage research into the causes and nature of 1 alcoholism and other drug addiction, treatment of alcoholics and other 2 drug addicts, persons incapacitated by alcohol ((and)) or other 3 psychoactive chemicals, and intoxicated persons, and serve as a 4 clearing house for information relating to alcoholism or other drug 5 addiction; 6
- 7 (9) Specify uniform methods for keeping statistical information by public and private agencies, organizations, and individuals, and collect and make available relevant statistical information, including number of persons treated, frequency of admission and readmission, and frequency and duration of treatment;

10

11

- 12 (10) Advise the governor in the preparation of a comprehensive plan 13 for treatment of alcoholics and other drug addicts, persons incapacitated by alcohol or other psychoactive chemicals, and 14 15 intoxicated persons for inclusion in the state's comprehensive health plan; 16
- (11) Review all state health, welfare, and treatment plans to be 17 submitted for federal funding under federal legislation, and advise the 18 19 governor on provisions to be included relating to alcoholism and other 20 drug addiction, persons incapacitated by alcohol or other psychoactive chemicals, and intoxicated persons; 21
- (12) Assist in the development of, and cooperate with, programs for 22 23 alcohol and other psychoactive chemical education and treatment for 24 employees of state and local governments and businesses and industries 25 in the state;
- 26 (13) Use the support and assistance of interested persons in the 27 community to encourage alcoholics and other drug addicts voluntarily to 28 undergo treatment;
- 29 (14) Cooperate with public and private agencies in establishing and 30 conducting programs designed to deal with the problem of persons operating motor vehicles while intoxicated; 31
- (15) Encourage general hospitals and other appropriate health 32 33 facilities to admit without discrimination alcoholics and other drug 34 addicts, persons incapacitated by alcohol or other psychoactive 35 chemicals, and intoxicated persons and to provide them with adequate and appropriate treatment; 36
- 37 (16) Encourage all health and disability insurance programs to include alcoholism and other drug addiction as a covered illness; and 38

ESB 5051 p. 6

- 1 (17) Organize and sponsor a statewide program to help court 2 including judges, better understand the disease of personnel, 3 alcoholism and other drug addiction and the uses of chemical dependency 4 treatment programs.
- 5 Sec. 3. RCW 70.96A.140 and 1995 c 312 s 49 are each amended to 6 read as follows:

8

9

10

11 12

13

14

15 16

17 18

19

20

22

25

26

27

28 29

30

31

32 33

36

(1) When a designated chemical dependency specialist receives information alleging that a person ((is incapacitated)) presents a <u>likelihood of serious harm or is gravely disabled</u> as a result of chemical dependency, the designated chemical dependency specialist, after investigation and evaluation of the specific facts alleged and of the reliability and credibility of the information, may file a petition for commitment of such person with the superior court ((or)), district court, or in another court permitted by court rule.

If a petition for commitment is not filed in the case of a minor, the parent, quardian, or custodian who has custody of the minor may seek review of that decision made by the designated chemical dependency specialist in superior or district court. The parent, guardian, or custodian shall file notice with the court and provide a copy of the designated chemical dependency specialist's report.

If the designated chemical dependency specialist finds that the 21 initial needs of such person would be better served by placement within 23 the mental health system, the person shall be referred to either a county designated mental health professional or an evaluation and 24 treatment facility as defined in RCW 71.05.020 or 71.34.020. placement in a chemical dependency program is available and deemed appropriate, the petition shall allege that: The person is chemically dependent and ((is incapacitated)) presents a likelihood of serious harm or is gravely disabled by alcohol or drug addiction, or that the person has twice before in the preceding twelve months been admitted for detoxification, sobering services, or chemical dependency treatment pursuant to RCW 70.96A.110 or 70.96A.120, and is in need of a more sustained treatment program, or that the person is chemically dependent 34 and has threatened, attempted, or inflicted physical harm on another and is likely to inflict physical harm on another unless committed. A 35 refusal to undergo treatment, by itself, does not constitute evidence 37 of lack of judgment as to the need for treatment. The petition shall 38 be accompanied by a certificate of a licensed physician who has

> p. 7 ESB 5051

examined the person within five days before submission of the petition, unless the person whose commitment is sought has refused to submit to a medical examination, in which case the fact of refusal shall be alleged in the petition. The certificate shall set forth the licensed physician's findings in support of the allegations of the petition. A physician employed by the petitioning program or the department is eligible to be the certifying physician.

- 8 (2) Upon filing the petition, the court shall fix a date for a 9 hearing no less than two and no more than seven days after the date the 10 petition was filed unless the person petitioned against is presently 11 being detained in a program, pursuant to RCW 70.96A.120, 71.05.210, or 71.34.050, in which case the hearing shall be held within seventy-two 12 13 hours of the filing of the petition: PROVIDED, HOWEVER, That the above specified seventy-two hours shall be computed by excluding Saturdays, 14 15 Sundays, and holidays: PROVIDED FURTHER, That, the court may, upon 16 motion of the person whose commitment is sought, or upon motion of 17 petitioner with written permission of the person whose commitment is sought, or his or her counsel and, upon good cause shown, extend the 18 19 date for the hearing. A copy of the petition and of the notice of the hearing, including the date fixed by the court, shall be served by the 20 designated chemical dependency specialist on the person whose 21 commitment is sought, his or her next of kin, a parent or his or her 22 legal guardian if he or she is a minor, and any other person the court 23 24 believes advisable. A copy of the petition and certificate shall be 25 delivered to each person notified.
- 26 (3) At the hearing the court shall hear all relevant testimony, including, if possible, the testimony, which may be telephonic, of at 27 least one licensed physician who has examined the person whose 28 29 commitment is sought. Communications otherwise deemed privileged under 30 the laws of this state are deemed to be waived in proceedings under 31 this chapter when a court of competent jurisdiction in its discretion determines that the waiver is necessary to protect either the detained 32 person or the public. The waiver of a privilege under this section is 33 34 limited to records or testimony relevant to evaluation of the detained 35 person for purposes of a proceeding under this chapter. Upon motion by the detained person, or on its own motion, the court shall examine a 36 37 record or testimony sought by a petitioner to determine whether it is within the scope of the waiver. 38

ESB 5051 p. 8

The record maker shall not be required to testify in order to introduce medical, nursing, or psychological records of detained persons so long as the requirements of RCW 5.45.020 are met, except that portions of the record that contain opinions as to whether the detained person is chemically dependent shall be deleted from the records unless the person offering the opinions is available for cross-examination. The person shall be present unless the court believes that his or her presence is likely to be injurious to him or her; in this event the court may deem it appropriate to appoint a guardian ad litem to represent him or her throughout the proceeding. advisable, the court may examine the person out of courtroom. person has refused to be examined by a licensed physician, he or she shall be given an opportunity to be examined by a court appointed licensed physician. If he or she refuses and there is sufficient evidence to believe that the allegations of the petition are true, or if the court believes that more medical evidence is necessary, the court may make a temporary order committing him or her to the department for a period of not more than five days for purposes of a diagnostic examination.

(4) If after hearing all relevant evidence, including the results of any diagnostic examination, the court finds that grounds for involuntary commitment have been established by clear, cogent, and convincing proof, it shall make an order of commitment to an approved treatment program. It shall not order commitment of a person unless it determines that an approved treatment program is available and able to provide adequate and appropriate treatment for him or her.

 (5) A person committed under this section shall remain in the program for treatment for a period of sixty days unless sooner discharged. At the end of the sixty-day period, he or she shall be discharged automatically unless the program, before expiration of the period, files a petition for his or her recommitment upon the grounds set forth in subsection (1) of this section for a further period of ninety days unless sooner discharged.

If a petition for recommitment is not filed in the case of a minor, the parent, guardian, or custodian who has custody of the minor may seek review of that decision made by the designated chemical dependency specialist in superior or district court. The parent, guardian, or custodian shall file notice with the court and provide a copy of the treatment progress report.

p. 9 ESB 5051

If a person has been committed because he or she is chemically dependent and likely to inflict physical harm on another, the program shall apply for recommitment if after examination it is determined that the likelihood still exists.

- (6) Upon the filing of a petition for recommitment under subsection 5 (5) of this section, the court shall fix a date for hearing no less 6 7 than two and no more than seven days after the date the petition was 8 filed: PROVIDED, That, the court may, upon motion of the person whose 9 commitment is sought and upon good cause shown, extend the date for the 10 A copy of the petition and of the notice of hearing, including the date fixed by the court, shall be served by the treatment 11 12 program on the person whose commitment is sought, his or her next of 13 kin, the original petitioner under subsection (1) of this section if different from the petitioner for recommitment, one of his or her 14 15 parents or his or her legal guardian if he or she is a minor, and his or her attorney and any other person the court believes advisable. At 16 17 the hearing the court shall proceed as provided in subsection (3) of this section. 18
- 19 (7) The approved treatment program shall provide for adequate and 20 appropriate treatment of a person committed to its custody. A person 21 committed under this section may be transferred from one approved 22 public treatment program to another if transfer is medically advisable.
 - (8) A person committed to the custody of a program for treatment shall be discharged at any time before the end of the period for which he or she has been committed and he or she shall be discharged by order of the court if either of the following conditions are met:
- 27 (a) In case of a chemically dependent person committed on the 28 grounds of likelihood of infliction of physical harm upon himself, 29 herself, or another, the likelihood no longer exists; or further 30 treatment will not be likely to bring about significant improvement in 31 the person's condition, or treatment is no longer adequate or 32 appropriate.
- 33 (b) In case of a chemically dependent person committed on the 34 grounds of the need of treatment and incapacity, that the incapacity no 35 longer exists.
- 36 (9) The court shall inform the person whose commitment or 37 recommitment is sought of his or her right to contest the application, 38 be represented by counsel at every stage of any proceedings relating to 39 his or her commitment and recommitment, and have counsel appointed by

ESB 5051 p. 10

23

24

25

26

the court or provided by the court, if he or she wants the assistance 1 of counsel and is unable to obtain counsel. If the court believes that 2 the person needs the assistance of counsel, the court shall require, by 3 4 appointment if necessary, counsel for him or her regardless of his or her wishes. The person shall, if he or she is financially able, bear 5 the costs of such legal service; otherwise such legal service shall be 6 7 The person whose commitment or recommitment is at public expense. 8 sought shall be informed of his or her right to be examined by a 9 licensed physician of his or her choice. If the person is unable to 10 obtain a licensed physician and requests examination by a physician, the court shall employ a licensed physician. 11

- (10) A person committed under this chapter may at any time seek to be discharged from commitment by writ of habeas corpus in a court of competent jurisdiction.
- 15 (11) The venue for proceedings under this section is the county in 16 which person to be committed resides or is present.

17

18 19

20

21

2223

24

25

26

27

28 29

30

31

3233

34

35

3637

38 39

(12) When in the opinion of the professional person in charge of the program providing involuntary treatment under this chapter, the committed patient can be appropriately served by less restrictive treatment before expiration of the period of commitment, then the less restrictive care may be required as a condition for early release for a period which, when added to the initial treatment period, does not exceed the period of commitment. If the program designated to provide the less restrictive treatment is other than the program providing the initial involuntary treatment, the program so designated must agree in writing to assume such responsibility. A copy of the conditions for early release shall be given to the patient, the designated chemical dependency specialist of original commitment, and the court of original The program designated to provide less restrictive care commitment. may modify the conditions for continued release when the modifications are in the best interests of the patient. If the program providing less restrictive care and the designated chemical dependency specialist determine that a conditionally released patient is failing to adhere to the terms and conditions of his or her release, or that substantial deterioration in the patient's functioning has occurred, then the designated chemical dependency specialist shall notify the court of original commitment and request a hearing to be held no less than two and no more than seven days after the date of the request to determine whether or not the person should be returned to more restrictive care.

p. 11 ESB 5051

- The designated chemical dependency specialist shall file a petition 1 with the court stating the facts substantiating the need for the 2 hearing along with the treatment recommendations. The patient shall 3 have the same rights with respect to notice, hearing, and counsel as 4 for the original involuntary treatment proceedings. The issues to be 5 determined at the hearing are whether the conditionally released 6 7 patient did or did not adhere to the terms and conditions of his or her 8 release to less restrictive care or that substantial deterioration of 9 the patient's functioning has occurred and whether the conditions of 10 release should be modified or the person should be returned to a more restrictive program. The hearing may be waived by the patient and his 11 or her counsel and his or her guardian or conservator, if any, but may 12 13 not be waived unless all such persons agree to the waiver. Upon waiver, the person may be returned for involuntary treatment or 14 15 continued on conditional release on the same or modified conditions.
- NEW SECTION. **Sec. 4.** A new section is added to chapter 70.96A RCW to read as follows:
- The county alcoholism and other drug addiction program coordinator may designate the county designated mental health professional to perform the detention and commitment duties described in RCW 70.96A.120 and 70.96A.140.
- NEW SECTION. **Sec. 5.** If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

--- END ---

ESB 5051